

**CITY OF SANIBEL**

**RESOLUTION 13-101**

**A RESOLUTION APPROVING THE INVESTMENT POLICY STATEMENT ADOPTED BY THE BOARD OF TRUSTEES OF THE CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM; AND PROVIDING FOR AN EFFECTIVE DATE.**

**WHEREAS**, City Council has previously approved the investment policy statement of the Municipal Police Officers' Retirement System; and

**WHEREAS**, the general investment policy objective is to obtain a consistency of return of investments and the protection of assets; and

**WHEREAS**, the Board of Trustees of the Municipal Police Officers' Retirement System recommend that the investment policy be amended to change the Model Hybrid Index that is used to evaluate the fund's total performance and to add Master Limited Partnerships (MLPs) to authorized domestic equity investments.

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Sanibel, Florida:

Section 1. The investment policy statement of the Municipal Police Officers' Retirement System, as amended, is hereby **APPROVED**. A copy of the amended investment policy statement is attached.

Section 2. Effective date. This resolution shall take effect immediately upon adoption.

**DULY PASSED AND ENACTED** by the Council of the City of Sanibel, Florida this 3rd day of December, 2013.

AUTHENTICATION:

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Kevin Ruane, Mayor

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Pamela Smith, City Clerk

APPROVED AS TO FORM: *Kenneth B. Cuyler*  
Kenneth B. Cuyler, City Attorney

11/19/13  
Date

Vote of Council Members:

Ruane \_\_\_\_\_  
Congress \_\_\_\_\_  
Denham \_\_\_\_\_  
Harrity \_\_\_\_\_  
Jennings \_\_\_\_\_

Date filed with City Clerk: \_\_\_\_\_

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

### 1. PURPOSE OF INVESTMENT POLICY STATEMENT

The Pension Board of Trustees maintains that an important determinant of future investment returns is the expression and periodic review of the Fund's investment objectives. To that end, the Trustees have adopted this Statement of Investment Policy.

In fulfilling their fiduciary responsibility, the Trustees recognize that the retirement system is an essential vehicle for providing income benefits to retired participants or their beneficiaries. The Board also recognizes that the obligations of the Fund are long-term and that investment policy should be made with a view toward performance and return over a number of years. The general investment objective, then, is to obtain a reasonable total rate of return - defined as interest and dividend income plus realized and unrealized capital gains or losses - that achieves the actuarial interest rate assumption on an annual basis and over rolling four-year period. Additionally, the Trustees in performing their investment duties shall comply with fiduciary standards set forth in the Employee Retirement Income Security Act of 1974 29 U.S.C. s 1104 (a) (1) (A)-(C).

Specifically, the Board, the Fund's investment manager(s), and the investment monitor shall comply with the following fiduciary standard:

A fiduciary shall discharge its duties with respect to the Plan solely in the interest of the participants and beneficiaries and -

- A. for the exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the Plan;
- B. with the care, skill, prudence, and diligence under the circumstance then prevailing that a prudent man acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with like aim;
- C. by diversifying the investments of the Plan so as to minimize the risk of large loss, unless under the circumstances it is clearly prudent not to do so.

Reasonable consistency of return and protection of assets against the inroads of inflation are paramount. However, the volatility of interest rates and securities markets make it necessary to judge results within the context of several years rather than over short periods of one or two years or less.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

### 2. INVESTMENT PERFORMANCE OBJECTIVES

The below listed performance measures will be used as objective criteria for evaluating effectiveness of the money manager:

#### A. Total Fund Performance

1. The performance of the total Fund will be measured for rolling three and five year periods. These periods are considered sufficient to accommodate the market cycles experienced with investments. The performance of this portfolio will be compared to the return of the hybrid benchmark defined in Section 4 below.
2. On a relative basis, it is expected that the money manager's performance with regard to the total return of combined equity, fixed income and cash portfolio, will be in the top 40th percentile of an appropriate *balanced* universe over three to five-year periods.
3. On an absolute basis, it is expected that the total return of the combined equity, fixed income and cash portfolio, will equal or exceed the actuarial earnings assumption rate. For each actuarial valuation, the Board will determine the total expected annual rate of return for the current year, for each of the next several years, and for the long term thereafter.

#### B. Domestic Equity Performance

1. The *Large cap growth* equity portion of the portfolio is expected to perform at a rate at least equal to the Russell 1000 growth stock index and rank within the top 40th percentile of an appropriate *core* equity universe over three and five-year periods.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

2. The *Large cap value* equity portion is expected to perform at a rate at least equal to the Russell 1000 value stock index, and rank within the top 40th percentile of an appropriate *value* equity universe over three and five-year periods.
3. The *Mid-cap core* equity portion is expected to perform at a rate at least equal to the return of the Russell mid-cap stock index and rank within the top 40th percentile of an appropriate *mid-cap* equity universe over three and five-year periods.
4. The *Small- cap equity* portion is expected to perform at a rate at least equal to the return of the Russell 2000 index, and rank within the top 40th percentile of an appropriate *small-cap* equity universe over three and five-year periods.
5. The *Convertible* securities portfolio shall be compared to the Merrill Lynch Convertible index and rank in the top 40th percentile of an appropriate universe over rolling three and five-year periods.

### C. Infrastructure Performance

Infrastructure Master Limited Partnerships (MLP) portion of the portfolio is expected to achieve the returns of the Alerian MLP Infrastructure index (before income tax basis) and rank in the top 40th percentile of an appropriate universe.

### D. Bond Performance

The bond portion of the portfolio is expected to perform at a rate at least equal to the Barclay's Aggregate Bond Index and rank within the top 40th percentile of an appropriate *fixed income* universe over three and five-year periods.

### E. International Equity Performance

The international portion of the portfolio is expected to perform at a rate at least equal to the return of the MSCI EAFE index and rank within the top 40th percentile of an appropriate *international* equity universe over three and five-year periods.

### F. REIT Performance

The REIT portion of the portfolio is expected to perform at a rate at least equal to the return of the Wilshire REIT Index and rank within the top 40th percentile of an appropriate *REIT* universe over three and five-year periods.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

### 3. INVESTMENT GUIDELINES

The value of assets shall be made in accordance with s. 302 (c) (2) of the Employee Retirement Income Security Act of 1974 and as permitted under regulations prescribed by the Secretary of the Treasury.

Liquidity: The Fund's investment manager(s) shall be kept informed of the liquidity requirements of the Fund. The investment portfolio shall be structured in such a manner as to provide sufficient liquidity to pay obligations as they come due. To the extent possible, an attempt will be made to match investment maturities with known cash needs and anticipated cash-flow requirements.

Custodian: The Board has a retained and will continue to retain a third party to be custodian of the Fund's assets. All securities shall be designated as an asset of the Fund, and no withdrawal of securities-in whole or part-shall be made from safekeeping except by an authorized member of the Board or the Board's designee. Security transactions between a broker dealer and a custodian involving the purchase or sale of securities by transfer of money or securities must be made on a "delivery vs. payment" basis, if applicable, to ensure that the custodian will have the money or security, as appropriate, in hand at the conclusion of the transaction.

Risk and Diversification: The investments held by the Fund shall be diversified to the extent practical to control the risk of loss resulting from over-concentration of assets in a specific maturity, issuer, instrument, dealer, or bank which financial instruments are bought and sold.

A. Authorized Investments. All of the investments of the Fund's assets shall be subject to the limitations and conditions set forth in sections 215.47 (1), (2), (3), (4), (5), (6), (7), (8), (10), and (16) of the Florida Statutes.

1. Cash Equivalents.
2. Obligations issued by the United States Government or obligations guaranteed as to principal and interest by the United States Government or by an Agency of the United States Government.
3. Bonds issued by the State of Israel.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

4. Bonds or other evidences of indebtedness issued or guaranteed by a corporation organized under the laws of the United States or the District of Columbia provided the issuer has a quality.
5. Equity investments include publicly traded REITS, common stock, MLPs, convertible bonds, convertible preferred issues, and preferred stock in a corporation listed on one or more of the recognized national exchanges or on the National Market System of the NASDAQ stock market or the OTC. Convertible securities will be deemed as equity and shall not be held to the rating standards of fixed-income. Foreign convertibles are limited to those that settle in U. S. dollars and traded on one or more of the recognized national exchanges or on the National Market System of the NASDAQ stock market or the OTC.
6. Real Estate shall be limited to publically traded REITS and diversified private real estate programs having third-party appraisal valuations each quarter.
7. Commingled stock, bond or money market funds whose investments are restricted to securities meeting the criteria outlined in Section 3, if possible.

### B. Limitations

1. Investments in corporate common stock and convertible bonds shall not exceed 70% of the Fund assets.
2. Foreign equity investments are limited to 25% of total assets.
3. Not more than five percent (5%) of the Fund's assets at cost value shall be invested in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed five percent (5%) of the outstanding capital stock of the company.
4. Not more than 5% of the Fund's assets (at cost value) shall be invested in one fixed income issuer (this excludes issues of the United States Government or any governmental agency).
5. Illiquid investments, as described in Chapter 215.47, Florida Statutes, are prohibited.
6. All repurchase agreement transactions shall adhere to the requirements of the Master Repurchase Agreement.

**CITY OF SANIBEL MUNICIPAL POLICE  
OFFICERS' RETIREMENT SYSTEM**

**Investment Policy Statement**

7. The following investments are prohibited:
- a. Bonds issued by any state or municipality
  - b. Futures.
  - c. General obligation issued by foreign government
  - d. Hedge Funds
  - e. Insurance Annuities
  - f. Internally managed assets
  - g. Margin Accounts
  - h. options
  - i. Private Equity
  - j. Private Mortgages
  - k. Securities Lending
  - l. PFIA\*

\*Under Protecting Florida's Investment Act (PFIA), scrutinized companies published by the State Board of Administration, unless an indirect investment is unable to divest, as provided for in Florida Statutes, Section 215.473.

**4. ASSET ALLOCATION, REBALANCING AND HYBRID BENCHMARK**

Investment Approach	Benchmarks	% Alloc.	Range	
			Min	Max
Large cap growth	Russell 1000G	10.0	7	13
Large cap value	Russell 1000V	10.0	7	13
Convertibles	ML Convertible	10.0	7	13
Mid-cap equity	Russell mid-cap	8.0	6	11
Small-cap equity	Russell small-cap	7.0	6	10
International equity	MSCI-EAFE	15.0	7	25
Real Estate	Wilshire REIT	5.0	0	10
MLPs	Alerian MLP	5.0	0	10
Fixed income (bonds)	Barclays Aggregate	30.0	20	60
Cash	90-day T-bill	0.0	0	10
Total		100.0		

Since market conditions will favor one approach over another, during 12 to 36 month time periods, the asset allocation will require periodic rebalancing. Because the long-term approach of the Plan is to achieve blended returns of separate asset classes, it is essential that relative weightings do not become over or under-allocated for long periods of time. Accordingly, at least annually, the asset allocation of each category shall be reviewed and rebalanced, if necessary, under the direction of the investment consultant.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## Investment Policy Statement

### 5. COMMUNICATIONS

- A. The custodian shall apprise the Trustees of all transactions and shall forward all proxies to the manager within ten calendar days. On a monthly basis, the custodian shall supply an accounting statement that will include a summary of all receipts and disbursements and the cost and the market value of all assets. On a quarterly basis, the manager shall provide a written report affirming compliance with the security restrictions of Section 3 above and a summary of common stock diversification and attendant schedules. In addition, the manager shall deliver each quarter a report detailing the Fund's performance, adherence to the investment policy, forecast of the market and economy, portfolio analysis and current assets of the Trust. Written reports and personal presentations shall be delivered to the Trustees within 60 days of the end of the quarter. The manager will provide immediate written and telephone notice to the Trustees of any significant market related or non-market related event, specifically including, but not limited to, any deviation from the standards set forth in Section 3 above.
- B. The manager will disclose any securities that are not in compliance with Section 3 in each quarterly report.
- C. If the Fund owns securities, which complied with Section 3 at time of purchase, which are subsequently downgraded while held, the manager will dispose of such securities when it is economically feasible.
- D. The manager's quarterly report will list separately any security whose value has diminished 15% from purchase price.
- E. The Trustees shall retain a monitoring service to evaluate and report on a quarterly basis the rate of return and relative performance of the fund.
- F. The Trustees will meet quarterly with the monitoring service's representative to review the Performance Report. The Trustees will meet with the investment manager and appropriate outside consultants to discuss performance results, economic outlook, investment strategy and tactics and other pertinent matters affecting the Fund on a quarterly basis. For each actuarial evaluation, the Board shall determine the total expected annual rate of return for the current year, for each of the next several years, and for the long-term thereafter.

# CITY OF SANIBEL MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM

## **Investment Policy Statement**

- G. The equity manager shall report to the Trustees on an annual basis with respect to proxies, the issues, votes and dates, and if not voted, a written explanation.
- H. The Board of Trustees shall submit investment performance reports on a periodic basis to the governing body of the unit of local government. This report shall include the investments in the Fund by class or type, income earned, book value, and market value.

## **6. CRITERIA FOR INVESTMENT MANAGER REVIEW**

The board wishes to adopt standards by which judgments of the ongoing performance of a portfolio manager may be made. With this in mind, the following are adopted:

If, at any time, any one of the following is breached, the portfolio manager will be warned of the Board's serious concern for the Fund's continued safety and performance.

- A. Four consecutive quarters of the investment manager's performance below the 40th percentile in performance rankings.
- B. Standard deviation for the Fund in excess of 120% of the market.
- C. Loss by the manager of any senior investment personnel.
- D. Any change in basic investment philosophy by the manager.
- E. Failure to attain a 60% vote of confidence by the Board of Trustees.
- F. Failure to observe the security quality restrictions in Section 3.

## **7. INTERNAL CONTROLS**

The Fund shall be governed by a set of written internal controls and operational procedures, which shall be periodically reviewed by the Fund's certified public accountant (CPA). At the time of every financial audit, the CPA shall review the controls that should be designed to prevent loss of funds that might arise from fraud, error, or misrepresentation by third parties or imprudent actions by the Board or the employees of the City of Sanibel.

**CITY OF SANIBEL MUNICIPAL POLICE  
OFFICERS' RETIREMENT SYSTEM**

**Investment Policy Statement**

**8. STATEMENT OF CONTINUING EDUCATION**

In fulfilling its fiduciary responsibility, the Board of Trustees acknowledges that continuing education is important. Therefore, all Trustees shall receive continuing education in matters relating to investments and the Board's responsibilities.

**9. FLORIDA STATUTES 112.661 AND 185, AND THE APPLICABLE CITY OF SANIBEL ORDINANCES**

If at any time, this document found to be in conflict with Chapter 112.661 or 185, Florida Statutes, or the applicable City of Sanibel Ordinances, the Statutes and Ordinances shall prevail.

**10. REVIEW AND AMENDMENTS**

It is the Trustees intention to review this document periodically and to amend this statement to reflect any changes in philosophy, objectives or guidelines. In this regard, the money manager's interest in consistency in these matters is recognized and will be taken into account when changes are being considered. If at any time any portfolio manager feels that the specific objectives defined herein cannot be met, or the guidelines constrict performance, the Trustees should be notified in writing. By initial and continuing acceptance of this Investment Policy Statement, the money manager concurs with the provisions of this document.

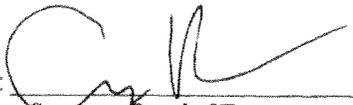
Once the Board has adopted the investment policy, the investment policy shall be promptly filed with the Department of Management Services, the plan sponsor, and the consulting actuary.

The effective date of the Investment Policy Statement and any amendment thereto, shall be the 31<sup>st</sup> calendar day following the filing date with the plan sponsor.

CITY OF SANIBEL MUNICIPAL POLICE  
OFFICERS' RETIREMENT SYSTEM

Investment Policy Statement

BOARD OF TRUSTEES  
CITY OF SANIBEL MUNICIPAL  
POLICE OFFICERS' RETIREMENT SYSTEM

By:   
Secretary, Board of Trustees

Date: 9/11/2013

By:   
SSI Investment Management

Date: 9/11/13

By:   
Burgess Chambers & Associates

Date: 9/23/13